AN ORDINANCE AUTHORISING AND PROVIDING FOR THE ISSUANCE OF CHARLESTON COUNTY, SOUTH CAROLINA SPECIAL SOURCE REVENUE BONDS; PRESCRIBING THE FORM OF BONDS; LIMITING THE PAYMENT OF THE BONDS SOLELY FROM CERTAIN REVENUES DERIVED FROM THE PAYMENT OF FEES IN LIEU OF TAXES FROM DESIGNATED MULTI-COUNTY PARKS LOCATED IN CHARLESTON COUNTY AND PLEDGING CERTAIN REVENUES OF SUCH PAYMENT; CREATING CERTAIN FUNDS AND PROVIDING FOR PAYMENTS INTO SUCH FUNDS; AND MAKING OTHER COVENANTS AND AGREEMENTS IN CONNECTION WITH THE FOREGOING; THE ENTERING INTO OF CERTAIN COVENANTS AND AGREEMENTS; AND THE EXECUTION AND DELIVERY OF CERTAIN INSTRUMENTS RELATING TO THE ISSUANCE OF THE AFORESAID BONDS, INCLUDING AN INDENTURE AND FIRST SUPPLEMENTAL INDENTURE AND CERTAIN OTHER MATTERS RELATING THERETO.

WHEREAS, the County Council of Charleston County, South Carolina (the "Council"), the governing body of Charleston County, South Carolina (the "County"), is authorised and empowered under and pursuant to the provisions of Title 4, Chapter 1 and Section 4-29-68 of the Code of Laws of South Carolina 1976, as amended (the "Act"), to provide for the issuance of special source revenue bonds by the County payable solely from revenues derived from payments in lieu of taxes ("FILOT Payments") pursuant to Section 13 of Article VIII of the South Carolina Constitution for the purpose of paying the cost of designing, acquiring, constructing, improving, or expanding (i) the infrastructure serving Charleston County or any project, (ii) for improved or unimproved real estate and personal property, including machinery and equipment, used in the operation of a manufacturing or commercial enterprise, (iii) aircraft which qualifies as a project pursuant to Section 12-44-30(16) of the Code of Laws of South Carolina 1976, as amended, or (iv) such other purposes as may be permitted, from time to time, by the Act, which property is determined by the Council to enhance economic development of Charleston County (each, an "SSRB Project"); and

WHEREAS, the County heretofore created a multicounty park (the "Multi-County Park") pursuant to the Agreement for Development for a Joint County Industrial Park, effective as of September 1, 1995 (the "Multi-County Park Agreement"), between the County and Colleton County, South Carolina, in accordance with Section 13 of Article VIII of the South Carolina Constitution pursuant to which the property owners located in the Multi-County Park pay FILOT Payments with respect to such properties; and

WHEREAS, the County expects to issue and sell from time to time special source revenue bonds (the "Bonds"), in one or more series as provided herein, secured by and payable solely from the Pledged FILOT Payments (as defined in the below defined Indenture) for the payment of the costs of designing, acquiring, constructing, and improving SSRB Projects,

including the payment of capitalised interest on the Bonds and BANs (as defined below) authorised hereby, for the funding of any necessary reserve or other funds, and for the payment of costs of issuance with respect to the Bonds and BANs, all as set forth herein and permitted by the Act; and

WHEREAS, in order to induce The Boeing Company ("Boeing") to locate a significant expansion of its operations in Charleston County ("Phase II") by investing an additional not less than One Billion Dollars (\$1,000,000,000) and creating an additional not less than Two Thousand (2,000) new jobs in Charleston County, the Council approved a fee-in-lieu of tax agreement and determined to fund the design and construction of an extension of South Aviation Avenue in North Charleston (the "South Aviation Avenue Extension Project"); the South Aviation Avenue Extension Project is a part of the "Charleston International Airport and (ii) a new interchange on I-26 connecting to the Palmetto Commerce Parkway (collectively, the "Charleston Airport Area Improvements Project") at an expected total cost of approximately \$277,700,000; it is expected by the County that the other components of the Charleston Airport Area Improvements Project will be funded with moneys to be available from the State and, pending receipt of such moneys, the County may use proceeds of the Bonds to fund such costs on a reimbursable basis; and

WHEREAS, the Council determined that the Charleston Airport Area Improvements Project, including the South Aviation Avenue Extension Project, constitutes infrastructure serving Charleston County and that such infrastructure is for the benefit and welfare of the people who are residents of Charleston County and for the benefit of the economic welfare and economic improvement of Charleston County and its citizens; and

WHEREAS, the Council reasonably expect to borrow, on behalf of the County, not exceeding \$120,000,000 to fund (i) a portion of the costs of the South Aviation Avenue Extension Project, including amounts necessary to fund reserve funds, pay capitalised interest, and pay costs of issuance, as necessary, and (ii) pending receipt of moneys from the State to fund the costs of the other components of the Charleston Airport Area Improvements Project, to fund such costs on a reimbursable basis; the Council have directed the County's administrative staff to take the necessary steps to proceed in arranging funding for the entire Charleston Airport Area Improvements Project; and

WHEREAS, pending the issuance of Bonds, or any series of Bonds, the County is authorised to issue bond anticipation notes (the "BANs") in accordance with the procedures set forth in Section 4-29-68(A)(10) and Title 11, Chapter 17 of the Code of Laws of South Carolina 1976, as amended (collectively, the "Note Act"); and

WHEREAS, the Council has hereby determined that the estimated amount necessary to finance that portion of the cost of the Charleston Airport Area Improvements Project to be defrayed by the County and reserves and expenses incidental thereto requires that Bonds be issued in the aggregate principal amount of not exceeding \$120,000,000 and that the Bonds be payable from and secured by a pledge of the Pledged FILOT Payments as provided herein; and

WHEREAS, the Council has hereby determined to issue an initial series of Bonds in the initial aggregate principal amount of not exceeding \$120,000,000 (the "Series 2013 Bonds") in accordance with the terms set forth in the Indenture of Trust (the "Indenture") between the County and a corporate trustee to be designated by the Chairman (the "Trustee") and in the First Supplemental Trust Indenture (the "First Supplemental Trust Indenture") between the County and the Trustee;

**NOW, THEREFORE, BE IT ORDAINED** by the County Council of Charleston County, South Carolina, as follows:

<u>Section 1.</u> <u>Authority to Issue Series 2013 Bonds</u>. (a) Pursuant to the authority of the Act, there shall be issued (subject to the provisions of Section 2 hereof) Special Source Revenue Bonds of the County in one or more series having a series designation corresponding to the calendar year in which they are issued, in the aggregate principal amount of not exceeding One Hundred Twenty Million Dollars (\$120,000,000.00) in order (a) to provide funds to pay a portion of the costs of the design, acquisition, and construction of the South Aviation Avenue Extension Project, including such other components of the Charleston Airport Area Improvements Project as the County may choose to use proceeds of the Bonds to fund on a reimbursable basis, (b) to pay capitalised interest on the Series 2013 Bonds (for a period of not to extend beyond the date that is three years from the date of issuance of the Series 2013 Bonds), (c) to pay costs of issuance of the Series 2013 Bonds (including the provision of credit enhancement for the Series 2013 Bonds), and (d) to fund or satisfy any necessary reserve fund requirements with respect to the Series 2013 Bonds.

(b) The Series 2013 Bonds shall be dated the date of their initial issuance and shall be issued as fully registered bonds. Principal of, redemption premium, if any, and interest on the Series 2013 Bonds shall be payable upon the terms, at the places, and on the dates and at the rates set forth in the Indenture and the First Supplemental Indenture.

(c) The Council hereby delegate to the Chairman of the Council, upon the advice of the County's financial advisor and bond counsel, the authority to approve the terms of the Series 2013 Bonds subject to the following parameters:

(i) The true interest cost on the Series 2013 Bonds may not exceed \_\_\_\_% per annum.

(ii) The principal amount of the Series 2013 Bonds may not exceed \$\_\_\_\_\_.

(iii) The final maturity of the Series 2013 Bonds may not be later than

The parameters set forth above may be modified prior to the issuance of the Series 2013 Bonds by resolution duly adopted by the Council. (d) The Series 2013 Bonds and the assignment provisions pertaining thereto shall be in substantially the form set forth in the First Supplemental Indenture, with such necessary or appropriate variations, omissions, and insertions as are incidental to the series, numbers, denominations, maturities, interest rate or rates, redemption provisions, the purpose of issuance, and other details thereof or as are otherwise permitted or required by law or by the Indenture and the First Supplemental Indenture.

(e) The Series 2013 Bonds shall be subject to optional or mandatory redemption prior to maturity, upon the terms and conditions as set forth in the First Supplemental Indenture.

<u>Section 2</u>. <u>Authority to Petition Budget & Control Board for Approval</u>. There shall be and is hereby authorised and directed the submission on behalf of the County of a Petition requesting approval by the State Budget and Control Board pursuant to the provisions of Section 4-29-140 of the Code of the issuance of the Series 2013 Bonds. The County Administrator is hereby authorised and directed to execute the Petition in the name and on behalf of the County and to submit the Petition to the State Budget and Control Board. Any submission of the Petition prior to final reading of this ordinance is hereby confirmed and ratified.</u>

<u>Section 3.</u> <u>Sale of Series 2013 Bonds</u>. (a) The Series 2013 Bonds shall be sold at a negotiated sale to Wells Fargo Bank, National Association, on behalf of itself, Raymond James & Associates, Inc., and Merrill Lynch, Pierce, Fenner & Smith Incorporated (collectively, the "Underwriters"), upon the advice of the County's financial advisor, upon terms and conditions as set forth in this Ordinance and as is determined to be most advantageous.

(b) The Chairman of the Council is hereby authorized and directed to execute and deliver the Series 2013 Bonds to the Underwriters in accordance with the terms of the bond purchase agreement or agreements to be entered into with the Underwriters (collectively, the "Purchase Contract"), as approved by the Chairman; provided however, that the Series 2013 Bonds shall not be sold at a price of less than \_\_\_\_% of the par amount thereof unless otherwise approved by resolution adopted by the Council.

(c) The Council hereby agree to and authorise the entering into by the County of the Purchase Contract with the Underwriters for the purchase of the Series 2013 Bonds, which shall include terms which are fair and reasonable and in the best interest of the County in the discretion of the Chairman upon the advice of bond counsel; and that the Series 2013 Bonds shall be sold to the Underwriters upon the terms and conditions set forth in the Purchase Contract and upon the basis of the representations therein set forth. The Council hereby authorise and direct the Chairman to execute the Purchase Contract, in such form as he shall approve upon the advice of bond counsel, and deliver it to the Underwriters.

<u>Section 4</u>. <u>Selection of Trustee</u>. The Chairman is hereby delegated the authority to select a bank or trust company to serve as trustee, paying agent, and bond registrar under the Indenture upon the advice of the County's financial advisor.

<u>Section 5.</u> <u>Series 2013 Bonds are Limited Obligations of the County</u>. The Series 2013 Bonds shall be limited obligations of the County payable by the County solely from, and secured by a pledge of, the FILOT Payments as provided in the Indenture and the First Supplemental Indenture. The Series 2013 Bonds are not secured by, or in any way entitled to, a pledge of the full faith, credit, or taxing power of the County. The Series 2013 Bonds do not and shall never constitute an indebtedness of the County within the meaning of any State constitutional provision or statutory limitation but are payable solely from a special source that does not include revenues from any tax or license. The Series 2013 Bonds shall never constitute or give rise to a pecuniary liability of the County or a charge against its general credit or taxing power. Such limitations shall be plainly stated on the face of the Series 2013 Bonds.

<u>Section 6.</u> <u>Budgetary Appropriation</u>. In adopting the budget for each Fiscal Year, the Issuer shall follow its established practice of appropriating debt service payments on the Series 2013 Bonds for such Fiscal Year to be paid from the receipt of FILOT Payments during such Fiscal Year. If, during the course of that Fiscal Year, the Issuer does not receive or anticipate to receive Pledged FILOT Payments sufficient to satisfy the requirements to pay debt service on the Series 2013 Bonds in such Fiscal Year, the County Administrator shall request and the Council shall, subject to the provisions of the following sentence, make provision through a budgetary directive to apply other available moneys to satisfy the appropriation for the payment of debt service on the Series 2013 Bonds, with such moneys being deemed Revenues pursuant to the Indenture. Notwithstanding the preceding sentence, in adopting its general operating budget or supplemental budget, the Council may, in its sole discretion, determine (a "Determination of Nonappropriation") not to make the budgetary appropriations described in the preceding sentence, and such Determination of Nonappropriation shall not constitute an Event of Default under the Indenture, nor shall the County have any obligation to make such payment.

<u>Section 7</u>. <u>Execution of Series 2013 Bonds</u>. The Series 2013 Bonds shall be executed in the name of the County with the manual or facsimile signature of the Chairman of the Council and shall be attested by the manual or facsimile signature of the Clerk to the Council and shall have the seal of the County impressed or imprinted thereon. In case the officers whose signature shall appear on the Series 2013 Bonds shall cease to be such officers before the delivery of the Series 2013 Bonds, such signatures shall nevertheless be valid and sufficient for all purposes, the same as if such officers had remained in office until delivery.

<u>Section 8</u>. <u>Approval of Indenture</u>. The form of the Indenture, as submitted to this meeting and made a part of this Ordinance as though set forth in full herein, has been approved by the Council pursuant to this Ordinance. The Chairman of the Council is hereby authorised and directed to execute and deliver the Indenture in substantially the form presented at the meeting at which the Ordinance received third reading, with such changes, insertions, and omissions as do not impose liability upon the County and as may be approved by said Chairman, with the advice of counsel, said execution being conclusive evidence of such approval; and the Clerk of the Council is hereby authorised and directed to affix the corporate seal of the County to the Indenture and to attest the same.

<u>Section 9.</u> <u>Approval of First Supplemental Indenture</u>. The form of the First Supplemental Indenture, as submitted to this meeting and made a part of this Ordinance as though set forth in full herein, has been approved by the Council pursuant to this Ordinance. The Chairman of the Council is hereby authorised and directed to execute and deliver the First Supplemental

Indenture with such changes, insertions, and omissions as do not impose liability upon the County and as may be approved by said Chairman, with the advice of counsel, said execution being conclusive evidence of such approval; and the Clerk of the Council is hereby authorised and directed to affix the corporate seal of the County to the First Supplemental Indenture and to attest the same.

<u>Section 10</u>. <u>Approval of Other Documents, Certificates, Etc</u>. (a) The Chairman of the Council and the Clerk of the Council, the County Administrator, and any other proper officer of the County, be and each of them is hereby authorised and directed to execute and deliver any and all documents and instruments and to do and to cause to be done any and all acts and things necessary or proper for carrying out the transactions contemplated by this Ordinance.

(b) The Council hereby authorise the preparation of a Preliminary Official Statement and Official Statement of the County relating to each Series of the Series 2013 Bonds and the distribution thereof in connexion with the sale of the Series 2013 Bonds, and hereby delegate to the Chairman the power to deem it final within the meaning of S.E.C. Rule 15(c)(2)-12; the Chairman is hereby authorised and directed to execute copies of the Official Statement and deliver them to the Underwriters, which execution and delivery shall be conclusive evidence of the approval of any modifications; and the Council hereby authorise the use of the Official Statement and the information contained therein in connexion with the public offering and sale of the Series 2013 Bonds by the Underwriters.

<u>Section 11.</u> <u>Approval of Findings Made in Petition</u>. The Council hereby reaffirms and ratifies each of the findings of fact made by the County in the Petition submitted to the State Budget and Control Board with respect to the Series 2013 Bonds. The Council further find, determine, and declare that:

(a) The Charleston Airport Area Improvements Project to be financed in part with the Series 2013 Bonds will constitute infrastructure that enhances the economic development of Charleston County and will subserve the purposes of the Act;

(b) The Charleston Airport Area Improvements Project, and each component thereof, is anticipated to benefit the general public welfare of Charleston County by providing services, employment, and other public benefits not otherwise provided locally;

(c) By inducing Boeing to make the investment in Phase II, the Charleston Airport Area Improvements Project is expected to result in 2,000 additional full-time jobs and a capital investment of \$1,000,000,000 in Charleston County;

(d) Neither the Charleston Airport Area Improvements Project, the Series 2013 Bonds, nor any documents or agreements entered into by the County in connection therewith, will constitute or give rise to a pecuniary liability of the County or a charge against the general credit or taxing power of the County;

(e) The Charleston Airport Area Improvements Project is estimated to cost \$277,700,000, which costs will be funded in part from the proceeds of the Bonds and in part from other funds anticipated to be available to the County from the State; the issuance of the Series 2013 Bonds by the County in the aggregate principal amount of not exceeding \$120,000,000 will be required to finance that portion of the cost of the Charleston Airport Area Improvements Project that is not being financed by the County;

(f) Adequate provision will be made in the Indenture for the payment of principal of and interest on the Series 2013 Bonds and any necessary reserves therefor and for the operation, repair, and maintenance of the Charleston Airport Area Improvements Project, including all proper insurance with respect thereto from funds pledged or made available therefor;

(g) There is a need for the Charleston Airport Area Improvements Project in the area in which it is to be located in Charleston County; and

(h) The public facilities, including utilities and public services necessary for the Charleston Airport Area Improvements Project, will be made available.

(i) The Pledged FILOT Payments are in an amount sufficient for the payment of principal and interest on the Series 2013 Bonds.

(j) The Bond Ordinance, the Indenture, and the First Supplemental Indenture contain no provisions imposing an indebtedness on the County within the meaning of any State constitutional provision or statutory limitation and shall never constitute nor give rise to a pecuniary liability of the County or a charge against its general credit or taxing powers.

(k) The Bond Ordinance, the Indenture, and the First Supplemental Indenture contain provisions whereby the Pledged FILOT Payments are pledged and assigned to the Trustee for the benefit of the holders of the Series 2013 Bonds.

(1) The Bond Ordinance, the Indenture, and the First Supplemental Indenture contain covenants providing for payments in amounts (a) sufficient to pay principal and interest on the Series 2013 Bonds, (b) to build up and maintain any reserves deemed by the County Council to be advisable, and (c) to pay the costs of maintenance and insurance for the Charleston Airport Area Improvements Project, all from funds of the County that are available for these purposes.

<u>Section 12</u>. <u>No Personal Liability</u>. No recourse shall be had for the enforcement of any obligation, covenant, promise, or agreement of the County contained in this Ordinance, the Indenture, the First Supplemental Indenture, or the Series 2013 Bonds against any member of the Council, or any officer or employee, in his or her individual capacity, past, present, or future, of the County, either directly or through the County, whether by virtue of any constitutional provision, statute, or rule of law, or by the enforcement of any assessment or penalty or otherwise, it being expressly agreed and understood that this Ordinance, the Indenture, the First

Supplemental Indenture, and the Series 2013 Bonds are solely corporate obligations, and that no personal liability whatsoever shall attach to, or be incurred by, any member of the Council, or any officer or employee, past, present, or future, of the County, either directly or by reason of any of the obligations, covenants, promises, or agreements entered into between the County and the Trustee or the bondholders or to be implied therefrom as being supplemental hereto or thereto; and that all personal liability of that character against every such member, officer, and employee is, by the enactment of this Ordinance and the execution of the Series 2013 Bonds, and as a condition of, and as a part of the consideration for, the enactment of this Ordinance and the execution of the Series 2013 Bonds, expressly waived and released. The immunity of members of the Council and any officers and employees of the County under the provisions contained in this Section 12 shall survive the termination of this Ordinance.

## Section 13. Authority to Issue Bond Anticipation BANs.

(a) <u>Statutory Authorisation of BANs.</u> The County is authorised and empowered by the provisions of the Note Act to borrow on a temporary basis pursuant to the provisions thereof in anticipation of the receipt of the proceeds of the Series 2013 Bonds.

(b) <u>Issuance of BANs</u>. Pursuant to the Note Act, the County may borrow not exceeding \$120,000,000 in anticipation of the issuance of the Series 2013 Bonds to be evidenced by bond anticipation notes in the aggregate principal amount of not exceeding \$120,000,000 to be designated "Special Source Revenue Bond Anticipation Notes" and maturing on a date selected by the County Administrator not later than one year after the date of issuance of the BANs.

(c) <u>Form of BANs.</u> The BANs shall be in substantially the form attached to the First Supplemental Indenture, with any necessary changes or appropriate variations, omissions, and insertions as are incidental to the series, numbers, denominations, and registration and transfer provisions as are otherwise permitted or required by law or the First Supplemental Indenture.

(d) <u>Interest Rate on BANs.</u> The BANs shall bear interest at the rate of interest as approved by the County Administrator.

(e) <u>Redemption of BANs.</u> The BANs may be subject to redemption on the terms and at the prices as approved by the County Administrator prior to their issuance and delivery.

(f) <u>Security for the BANs.</u> For the payment of principal of, premium, if any, and interest on the BANs, there shall be pledged under the Indenture the proceeds to be derived from the sale of the Series 2013 Bonds. The proceeds of the Series 2013 Bonds, when received by the County, shall be applied first to the payment of principal of and interest on the BANs. As additional security for the payment of interest on the BANs, there shall be pledged under the Indenture, the Trust Estate, on a parity with the pledge of the Trust Estate securing the payment of principal and interest on the Series 2013 Bonds. As additional security for the payment of principal of the BANs, when due, there shall be pledged under the Indenture, the Trust Estate, on a junior and subordinate basis to the pledge thereof securing the payment of principal and interest on the Series 2013 Bonds and to the pledge thereof securing the payment of interest on

the BANs.

(g) <u>Disposition of Note Proceeds.</u> Proceeds from the sale of the BANs shall be applied as provided in the First Supplemental Indenture.

<u>Section 14</u>. <u>Governing Law</u>. This Ordinance shall be construed and interpreted in accordance with the laws of the State of South Carolina.

<u>Section 15.</u> <u>Provisions of Ordinance of Separable</u>. The provisions of this Ordinance are hereby declared to be separable and if any section, phrase or provision shall for any reason be declared by a court of competent jurisdiction to be invalid or unenforceable, such declaration shall not affect the validity of the remainder of the sections, phrases, and provisions hereunder.

<u>Section 16</u>. <u>Repeal of Conflicting Ordinance, etc.</u>; <u>Effective Date</u>. All orders, resolutions, ordinances and parts thereof in conflict herewith are, to the extent of such conflict, hereby repealed and this Ordinance shall take effect and be in full force from and after its approval following third reading.

## CHARLESTON COUNTY, SOUTH CAROLINA

By:\_\_

Chairman of County Council Charleston County, South Carolina

ATTEST:

By:\_\_\_

Clerk to County Council Charleston County, South Carolina

First Reading:	 , 2013
Second Reading:	 , 2013
Public Hearing:	 , 2013
Third Reading:	 , 2013